	TO	INITÍÁLS	DATE	REMARKS *
D!R				Declass Review by NGA.
DEP/DIR				
EXEC/DIR	1	050	Tolu	Chick:
TECH ADV				Attached is a staff paper that I had
ASST FOR ADMIN				in view of Mr.
CH/SS				visit to
CH/MSS				our office at 1030 on 11 August. (We did
ASST FOR OPS				not initiate this visi
ASST FOR PA				himself at this time and place).
ASST FOR P&D	2			Therefore, I would appreciate your review of at least the first
CH/CSD		M		five pages and if you concur, I will use
CH/IPD				this paper as a guide to my discussions with
CH/PD				Ed.
CH/PSD				
CH/TID				
CH/CIA/PID				Concur
CH/DIA/XX-4				
CH/DIA/AP-IP				1 CV
CH/SPAD				
LO/CGS/CIA				POLOO in personal dellos
LO/NSA				Place in persuant
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PLANS AND DEVELOPMENT STAFF

POLICY PAPER ON CONTRACT

25X

10 August 1965

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PLANS AND DEVELOPMENT STAFF

POLICY PAPER ON CONTRACT	25
1. The Plans and Development Staff has completed a review of	
the provisions of the contract and has evaluated the various	
projects proposed and undertaken within the contract. Past relation-	
ship between the two parties has been considered and an evaluation of	
the performance of the has been determined under	25
the terms of the contract. It is our opinion that the cost of the	
present program has been too high in relation to the value of the	
end-product. Accordingly, it is recommended that the contract	25
be allowed to terminate without renewal before FY-1967, except that	
outstanding PARs be completed with terminal funds.	
2. Subsequent R&D projects involving which would in the past	25
have arisen under should now be treated in the same manner as	
that of other projects with other contractors, and processed according	
to the policies of P&DS. The Development Branch should continue to	
exploit the talents and experience of but at this time, should not	25
continue with the present implementation of	25
3. The P&DS has not over-controlled the monitoring of the PARs,	
to the contrary from a beginning in 1964 with a little monitoring,	
P&DS technicians added sound monitoring procedures gradually in quality	
control, costs, reporting, etc. These added "innovations" may have caused	
representatives to feel they were not trusted, thus some animosity	
has resulted.	

4. NPIC had originally placed trust and confidence in Approved For Release 2005/02/17: CIA-RDP78B04770A001300010020-6

innovate, investigate and propose new methods or devices to further
the state-of-the-art of collected information from photographic materials;
imaginative and valuable projects were expected to develop from the 25%
R&D program. Personal disillusionment and lack of confidence began to
grow within the staff of P&DS in the technical qualities of the 25%
assigned staff and because of the unaccommodation in the administration
from time to time throughout 1964 and 1965. It is believed that
representatives have sensed this growing discontent and have reacted
to it. The reaction has been reflected by representative intimations 25%
that P&DS does not fully trust them, that action under is really 25%
an accommodation on their part, that P&DS is tying their hands with
added monitoring methods and that there is a too-strict "customer" role
played by NPIC which is not considered to be under the terms of the 25%
contract.
5. The provisions of the contract and the philosophy upon
which the contract is based, are considered sound; the provisions of
the contract were not ideally followed fully by either party from the
outset.
6. representatives involved with should be 25%
notified of the decision to terminate the contract; at that time all
care should be taken not to inhibit their initiative to originate future
projects. The philosophy of should still apply in that R&D
methods and devices in the photographic field could originate from either
the customer or the prospective contractor.

7. The above statements should not be construed as forming an indictment against the contract and the principles upon which is based. The Plans and Development Staff believes that future use of this type of contract, with a number of competing contractors and using prestablished monitoring system, will provide imaginative and valuable results in broader technological areas at less cost.

10 August 1965

JUSTIFICATION STATEMENTS TO SUPPORT THE TERMINATION OF CONTRACT	25X
·	
1. The contract although sound in theory has been equivical in	
practice. Both parties have interpreted their own terms to fit their	
own philosophy. It is apparent to P&DS that is not satisfied	25)
(perhaps annoyed) with the monitoring system used by P&DS. Added	
measures of checking by the technical representatives was not	
envisioned by them. Obviously wishes a freer hand in the development	
of a project within the bounds of they wish more latitude in	25X
expending funds and do not wish to be questioned in detail about costs	
of a given project.	
2. If newly nominated PAR's were accepted by P&DS during FY-1966	
and 1967, a slice of the R&D budget would have to be provided to	
support thereby reducing the funds for other contracts.	
3. The comprehension and ground rules for have not at times	25>
been considered the same, for example, the concept of according	25>
to P&DS calls for fundamentally basic research with less emphasis on	
design and engineering; this has not always been so on the part of	25>
4. In opinions of P&DS staff personnel, most completed and active	
PARs are considered relatively expensive comparing cost with end-product.	
The end-product may have been less costly through competitive contracting.	
receives favored and exclusive consideration under	25>

5. One PAR was approved and accepted in 1965. Original projects
under since 1963 have either been terminated, completed or are
in final stages of completion. The contract itself, although renewed
to allow for completion of certain projects, is in fact practically dead
6. The dissolution of thebetween OSA andwould remove
these problem areas; a change could eliminate any animosities that may
have existed between representatives of the two parties of the contract.

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6 August 1965

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STATUS OF PARS MAY 1963 - AUGUST 1965

Total considered Total assigned	39 25
PARs not developed PARs terminated after authorization PARs rejected	4 4 10
PARs being prepared	1
PARs completed	12
PARs still active	8

Total estimated cost Additional funds required (approx.)

Total Estimated cost of

* Total authorized expenditures FY-64, FY-65 appropriations

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* Nine PARs were either terminated prior to completion of expenditures, or completed at less than the original authorization. See details on Financial Standing sheet.

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FINANCIAL STANDING - MAY 1963 TO AUGUST 1965

PAR	DESCRIPTION	STATUS	COMMENTS
201	Travel and Liaison	Active	
202	Briefing Print Enlarger	Active	To cost about 25)
203	Rapid Access Printer	Terminated	
204	Contact Chip Printer	Terminated	Contractor did not meet the assigned concept.
205	Precision 4X Enlarger	Terminated	Contractor did not meet the assigned concept.
206	Reversal Processing Study	Completed	Fairly good report
207	Contact Printer Study	Completed	Worthwhile report but not far enough advanced.
208	Non-Elec. Image Enhancement	Rejected	
209	Phosphor Viewer	Terminated	Did not meet with required standard
210	Laminated Slides	Completed	Fairly good equipment - proto-
211	Processing Effects Study	Completed	type only. Information received not applicable to NPIC procedures.
212	Color Acq. System Review	Completed	

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PAR	DESCRIPTION	STATUS	T.E.C.	AUTH. EXP.	COMMENTS
228	Vectograph Study	Not developed			
229	Optical Design Film Viewer	Not developed			
230	10X Color Lens	Rejected			Cost involved too high
231	10-20-40X Color Lamphouse	Rejected			Cost involved too high
232	Automated Edge Trace Device	Rejected			Belonged to acquisition phase
233	Zoom (6X to 60X) Projection Lens	Active			Auth. in 1965. In early stages.
234	MTF Exposure Device	Rejected			
235	Automation Program Study	Rejected			
236	Film Disposal Rewind Unit	Rejected			
237	Briefing Aids	Active			High cost
238	Equipment Installation	Active			Installation cost of processors under PARs 214 and 215
239	Administration	Active			Administrative charges through 10 Aug. 1965.

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10 August 1965

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10 August 1965

TECHNICAL	AREAS	OF

* Each PAR is a separate and distinct project with an assigned Monitor.

PAR numbers have been listed under each area as stated in the contract.

Viewing Equipment

209, 223, 227, 228, 229

Projection Techniques

202, 205, 218, 219, 224, 233

Color Enlarging

230, 231

Data Handling

235

Image Enhancement

208, 211

Clean Room Techniques

Light Sources

216, 217

Mensuration Techniques

226, 232

Other (Contact Printers, Processors, Training, etc.)

203, 204, 206, 207, 210, 211, 213, 214, 215, 220, 221, 222, 225, 234, 236

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DISCUSSION

4. PAR Status: A complete index listing of PARs, titles (condensed in some cases) and status is included for quick reference:

PAR	Title	Status
201	Travel and Liaison	Active
202	Briefing Print Enlarger	Active
203	Fapid Access Printer	Active
204	Contact Chip Printer	Termination Rpt completed 27 Jan 65
. 205	Precision 4X Enlarger	Termination Rpt completed 27 Jan 65
206	Reversal Processing Study	Active
207	Contact Printer Study	Active
208	Non-Elec. Image Enhancement	Cancelled
209	Phosphor Viewer	Cancelled
210	Laminated Slides	Completed 4 Sept 64
111	Processing Effects Study	Active*
7)]]	Color Acq. System Review	Active
	Color Reprod. Review	Active
	Faversal Processor	Active
à.	14-Inch Paper Processor	Active
216	Laser Photographic Exposure	Complete 12 Feb 65
317	Optimization of Lasers	Active
ć ·	Autofocus Systems	Not to be submitted
2_9	Opt. vs Contact Ptg. 1:1	Not to be submitted
220	Static Elec. Hold-Down	Disapproved by Customer

*PAR 211, Supplements Nos. 1, 2, and 3 disapproved per customer letter 19 Apr 65 All work has been stopped pending customer authorization to proceed with final rpt

GROUP 1
EXCLUDED FROM AUTOMATIC DOWNGRADING
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28 May 65

PAR	Title	Status
221	Lens Bench Manual	Not to be submitted
222	Auto Stereo Regstrn System	Completed 3 Mar 65
223	Monochr. Lens System	Disapproved/msg 4247, 9 Apr 65
224	3X - 15X Enlarger	Active
225	Micro-D Training Program	Terminated/msg 4690, 4 June 65**
226	Edge Trace Meas., Micro-D	Complete
227	Color Viewer	Contractor Preparing
228	Vectograph Study	Not to be submitted
229	Optical Design Film Viewer	Not to be submitted
230	10X Color Lens	Disapproved/msg 4494, 10 May 65
231	10-20-140X Color Lamphouse	Disapproved/msg 4494, 10 May 65
232	Automated Edge Trace Device	Disapproved/msg 4042, 12 Mar 65
233	Zoom (6X to 60X) Projection Lens	Approved/msg 4493, 10 May 65
234	MTF Exposure Device	Disapproved/msg 4266, 13 Apr 65
235	Automation Program Study	Disapproved/msg 4288, 15 Apr 65
236	Film Disposal Rewind Unit	Disapproved/msg 4289, 15 Apr 65
237	Briefing Aids	Approved/msg 4563, 18 May 65
238	Equipment Installation	Approved/msg 4592, 20 May 65
239	Administration	Active
	5. Active PAR summary progress d	iscussions are included in Section II
(PAR	Progress).	

- (PAR Progress).
- 6. Submission of PAR 206, Reversal Processing of High Resolution Film Study, final report on 19 May 65 constituted project completion.
- 7. PARs prepared and submitted during the third quarter, FY-65 and their present status:

**Action accomplished after report period but included to reflect litest at



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- a. PAR 234, MTF Exposure Device, submitted 25 Mar 65 disapproved by assumer message 4266, 13 Apr 65.
- b. PAR 235, Automation Program Study, submitted 7 Apr 65, disapproved by customer message 4288, 15 Apr 65.
- c. PAR 236, Film Disposal Rewind Unit, submitted 15 Jan 65, disapproved by customer message 4289, 15 Apr 65.
- d. PAR 237, Briefing Aids, submitted 7 May 65, approved by customer message 4563, 18 May 65.
- e. PAR 238, Equipment Installation, submitted 10 May 65, approved by customer message 4592, 20 May 65.
- f. PAR 239, Administration, FY-65 and FY-66, cost estimates submitted 25 May 65, approved by customer message 4692, 4 June 65**.
- g. PAR 201, Travel and Liaison, FY-65 and FY-66, cost esimates submitted 25 May 65, approved by customer message 4691, 4 June 65**.
- 8. By customer message 4690, dated 4 June 65, the contractor was direct to terminate all effort on PAR 225, Microdensitometer Training Program. No report, interim or otherwise is required**.

^{**}Action accomplished after report period but included to reflect latest status.

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			Contract No.		
7	Contract For: See Schedul	.•			
	Eail Vouchers To: Contracting Officer Performance Period: 20 Eay 1963 - 30 June 196				
	This contract is entered i dmorica, hereinafter calle tracting Officer executing tractor which is a Corpora Jersey, hereinafter called	d the Governments this contraction, incorpo	ont, represente t, and the above rated in the St	d by the Con- e-enned Con-	
	The parties hereto agree t facilities and celiver all not farth in the attached sideration stated horein.	supplies and	perform all th	o services	
				•	
	The rights and obligations he cridect to and governed Provident, which together punying certificate compriousnt of any incommistancy Provident, the Schedule s	Cby the School with this si so this Contr between the	ulo, Exhibit A gnoturo pago an act	ald Todatal . A the appart	
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Contractor shall provide the Covernment with development outport in accordance with Edillit "A" to Contract No. daile Child Child "A" is on file with the Contract and the contractor and the child Child Schedule by reference.

PART II TENTOD OF PERFORMANCE

considered of performance of work under this contract chall over, and period of performance may be extended by intell near the between the parties hereto.

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PARTITIE ESTIMATED COST AND PIXED-PEE

PART IV - PAYMENTS

In accordance with the provisions of Clause 4 of the General Provisions of this contract entitled "Allowable Cost, Fixed-Pee, and Payment", the Government shall pay the Contractor, as full compensation for the performance of this contract, the fixed-fee as specified in PART III, above, and the allowable costs incurred by the Contractor in the performance of this contract and accepted by the Contracting Officer as chargoable in accordance with "Contract Cost Principles, Section XV, Part 2, Armed Services Procurement Regulations." It being understood and agreed, without limiting the generality of the foregoing, that the following shall be considered as allowable items of cost here.

Under when incurred or paid by the Contractor and when vicess and the performance of work here wider.

B. Direct Engineering Labor - It is recognized that the similar secounting practice of the Contractor is to count and charge Girect Engineering Labor including Engineers, Draftsman and Technicians at average rates in lieu of the actual contact thereof, all such labor being grouped into according classes.

it is the for the group in which his particular job clarged ficultion falls. It is understood that those average rates for very alightly from time to time, usually not offerer than every six nonths. It is recognized further that the standard accounting practice of the Contractor is to cost and charge directly to the contract Engineering Shop Labor and all other direct labor at actual cost. It is understood and agreed that this method of accounting has been approved by the cognizent Cost Inspection Office and that charges under this contract will conform thereto.

- ble indirect costs such Overhead and General and Administrative Exponse Rates as may be entablished by the Contractor and the Government Contracting Officer in accordance with the principles of Clause 29 of the General Provisions hereof. Pending establishment of final overhead and G&A rates for any period, the Contractor shall be reimbursed a provisional billing rate acceptable to the Contracting Officer or his representative. Such billing rates may be revised from time to time with the approval of the Contracting Officer and are subject to appropriate adjustment when the final rates for that period are established.
- c. Such other necessary costs as may from time to time be necessary to incur in support of the Covernment's needs here under, as approved by the Contracting Officer.

PART V - PAYMENT OF VIXED-FUR

The Fixed-Ree shall be paid in monthly installments based on allowable costs incurred by the Contractor and approved by the Contracting Officer computed at the same ratio that the total fixed-fee stated herein is to the total estimated cost stated hexein; subject; hewever to the withholding provisions of Paragraph (c) of General Provision 4, ALLOWARLE COST, FIXED-FFE and PAYMENT. The fixed-fee payable hereunder shall not exceed the second therefor stipulated in the contract as it may be exended from time to time.

FIRST VI I ANTICIPATORY COST

All costs which have been incurred by the Contractor on a steer 10 May 1963, in anticipation of and prior to the signal of this contract, and which if incurred after the signal of this contract would have been considered as item; of this contract would have been considered as item; of the contract will be accepted by the Contract of the contract of the contract.

THE FULL STREED INTRIONAL FILLING CLAUSE

It is understood that in respect of parchase to be made by the apparatus and Optical Division from other plants or divisions of the Contractor (which shall not be deemed to include subsidiaries or affiliates) the following principles shall apply: (1) to the extent that such purchases relate to items nermally produced and sold by the Contractor, such purchases May be made at not wholesale or, where there is no not whole. unlo, negotiated prices normally charged by the Contractor pur-BELLET to its catalog or otherwise for such items, (2) to the extent that such purchases relate to parts, components or property intended to be incorporated into the articles to be produced, repaired, or modified, special tools, supplies, siscellaneous equipment, facilities or other property, or to design, engineering, research or development services or any other services to be performed by the Contractor's employees not regularly assigned to the project, such purchases may be made at negotiated prices estimated but not warranted by the Contractor not to exceed plant cost, such purchases from other plants or divisions being treated for purposes of nudit no differently then purchases under similar terms and coaditions from third parties.

PART VIII - LETTER CONTRACT SUPERSEDED

This is the Definitive Contract contemplated by Letter Contract. Bessage 7592 dated 20 May 1963. This Definitive Contract supersedes said letter contract. Services performed and payments made under the said Letter Contract, shall be deemed to be services performed and payments made under this Definitive Contract. The date of the Letter Contract shall severa for the determination of the priority status of this Definitive Contract. In the event of conflict between this Definitive Contract and said Letter Contract, this Definitive Contract shall provail.

PART IN - HARVER OF REQUIREMENTS OF GENERAL PROVISIONS

Notwithstanding the requirements of any of the General Figures of this contract to the contrary, whenselver to the contrary, whenselver to the tention, in performance of the work under this contract. It find that the requirements of any of the clauses of the contract from the contract of conflicting

with such security requirements. Any waiver of complete to be the General Previsions of this contract demand by the Contracting Officer shall be in writing, except that the approval by the Contracting Officer of any subcontract insued hardwader by the Contractor shall be deemed to constitute approval of waiver of any clauses of the General Previsions in conflict with the stipulations of such subcontract.

PART X - SPECIAL SECURITY RESTRICTIONS

The Contractor shall not revent (1) the specific nature or any details of the work being performed bereunder or (11) any information whatsoever with respect to the department of the Government sponsoring this contract and the work there—under except as the Contractor is directed or permitted to rewall such information by the Contracting Officer or by his duly authorized representative for security matters, and matwithstanding any clause or section of this contract to the contrary, the Contractor shall not interpret any clause or section of this contract to gence of such information to any person, public or private, or to any officer or department of the Government without the express consent of the Contracting Officer or his duly authorized representative for security matters.

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EXHIBIT "A"

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Contract No.

. dated 20 may 63

1. STATEMENT OF WORK

The Contractor shall provide the Government with development support which will lead to improved methods, techniques and equipment utilized in exploiting information obtained from various programs utilizing photographic sensors. In the performance of this work the Contractor shall investigate, through studies, tests and the fabrication and use of engineering breadboard equipment, new methods or devices which will further the state of the art in photographic techniques and practices as it pertains to improved extraction of information from photographic materials.

2. AUTHORIZATION TO PROCEED

Contractor shall undertake development efforts under this contract only pursuant to specific authorization of the Technical Representative of the Contracting Officer. Such authorization shall be given in the form of work orders of a nature and to be issued as described below.

- A. Authorization for general development efforts in an entire technical area. Authorization to being work may be given orally by the Technical Representative of the Con-cracting Officer and will be promptly confirmed in writing.
- B. Authorization to proceed with a specific project within an authorized technical area when the cost of the project is estimated to be ______ or more (Significant Project) 25) may be given orally by the Technical Representative of the Contracting Officer and will be promptly confirmed in writing.
- c. Authorization for projects within an authorized technical area but estimated to cost less than may be given orally by the Technical Representative of the Contracting Officer and need not be confirmed in writing.

3. REPORTS

Progress on all work underway and plans for the future will be reported briefly on a monthly basis by the Contractor for the benefit of the Technical Representative of the Contracting Officer. In addition, a written quarterly review summarizing results obtained will be submitted by the Contractor. This shall include information concerning money expended for each significant Project to date and re-estimate of morey required to complete the project. The Contractor will be expected to provide the Technical Representative of the Contracting Officer written reports concerning development efforts when Grand advisable by the Government as well as such verbal eleporations as the Technical Representative or Contracting Officer may desire. Text and format of all reports shall support the need of the Technical Representative of the Contracting Officer to approximately determine the technical and Financial progress of each development project assigned.

4. COST

Costs shall be accumulated to each Significant Project if applicable, otherwise, to technical area in which the work falls.

5. TESTING AND EVALUATION

Testing and evaluation of equipment under this development effort may be performed in the Government laboratory operated by the Contractor in his plant at All labor and burden costs for such testing and evaluation will be charged to and funded under this contract.

6. PATENTS

The Contractor will assign to the Government, in accordance with the Patent Rights Clause of this contract, the right to manufacture any equipment resulting from this contract. In this connection the Contractor shall release to the Government all technical data, drawings and prototype equipment developed under this contract. In this connection it is recognized that equipment developed under this contract normally be of prototype or breadboard nature and, as such, may not be suitable for reproduction. The drawings referred to above are those utilized for making such prototype or breadboards.

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7. TECHNICAL AREAS OF INVESTIGATION

The Contractor may, within the scope of this Work Statement, pursue such developmental activities in technical areas indicated below as authorized. Other areas of similar interest may also be indicated for developmental activity.

- A. Viewing equipment
- B. Projection techniques
- C. Color enlarging
- D. Data handling
- E. Image enhancement
- F. Clean room techniques
- G. Light sources
- H. Mensuration techniques

3. LEVEL OF EFFORT

The level of effort authorized in the performance of this contract through 30 June 1964 and for each 12 months' period thereafter shall not exceed twenty-five (25) man-years time per period. Said time shall include that of scientists, engineers and direct support personnel. This level of effort may be increased by mutual agreement.